

ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2009

TABLE OF CONTENTS

SEPTEMBER 30, 2009

	Page <u>Number</u>
FINANCIAL SECTION	
Independent Auditors' Report	1 – 2
Management's Discussion and Analysis	3 – 8
Basic Financial Statements	
Government-wide Financial Statements	
Statement of Net Assets	9
Statement of Activities	10 – 11
Fund Financial Statements	
Balance Sheet – Governmental Funds	12
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	13
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the	
Statement of Activities	14
Statement of Net Assets – Proprietary Fund	15
Statement of Revenues, Expenses and Changes in Fund Net Assets – Proprietary Fund	16
Statement of Cash Flows – Proprietary Fund	17
Notes to Financial Statements	18 - 28

TABLE OF CONTENTS (Continued) SEPTEMBER 30, 2009

	Page <u>Number</u>
FINANCIAL SECTION (Continued)	
Required Supplementary Information	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund	29
Notes to Required Supplemental Information	30
COMPLIANCE SECTION	
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards	31 – 32
Report on Compliance With Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance With OMB Circular A-133	33 – 34
Schedule of Expenditures of Federal Awards	35
Notes to Schedule of Expenditures of Federal Awards	36
Schedule of Findings and Questioned Costs	37 - 42





INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council City of Shoreacres, Texas

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the City of Shoreacres, Texas, as of and for the year ended September 30, 2009, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Shoreacres, Texas' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major fund of the City of Shoreacres, Texas, as of September 30, 2009, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated August 2, 2010, on our consideration of the City of Shoreacres, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis and budgetary comparison information on pages 3 through 8 and 29 through 30 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Shoreacres, Texas' basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Nonprofit Organizations,* and is not a required part of the basic financial statements of the City of Shoreacres, Texas. The Schedule of Expenditures of Federal Awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

August 2, 2010

'Lawillo, Brown of Hilly UP

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis For the Year Ended September 30, 2009

As management of the City of Shoreacres, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2009.

FINANCIAL HIGHLIGHTS

- The assets of the City of Shoreacres exceeded its liabilities as of September 30, 2009, by \$3,223,139 (net assets). Unrestricted net assets of the City, however, were \$2,629,589 as of September 30, 2009. Unrestricted net assets represent those assets that may be used to meet the City's ongoing obligations to citizens and creditors in accordance with the City's fund designation and fiscal policies.
- The City's total net assets increased by \$247,138 from 2008.
- As of the close of the current fiscal year, the City of Shoreacres' governmental fund reported an ending fund balance of \$1,880,389. The unreserved portion of the fund was \$1,858,900.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements.

Government-wide financial statements – The government-wide financial statements, which begin on page 9 of this report, are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net assets changed during the fiscal year. All changes in net assets are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (e.g., uncollected taxes and earned but unused compensated absences).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include General Government, Municipal Court, Public Safety, Public Works, Highways and Streets and Culture and Recreation. The business-type activities of the City include Water, Sewer and Solid Waste activities.

Management's Discussion and Analysis For the Year Ended September 30, 2009

Fund financial statements – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All funds of the City can be divided into two categories – governmental funds and proprietary funds.

Governmental funds — Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds' balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Proprietary funds – The City maintains one type of proprietary fund. Enterprise Funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses an Enterprise Fund to account for Water, Sewer and Solid Waste operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The basic proprietary fund financial statements, which begin on page 15 of this report, provide information for the Water, Sewer and Solid Waste Enterprise Fund, since this is considered to be a major fund of the City.

Notes to the financial statements – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 18 - 28 of this report.

Management's Discussion and Analysis For the Year Ended September 30, 2009

GOVERNMENTAL-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Shoreacres, assets exceeded liabilities by \$3,223,139 as of September 30, 2009.

The largest portion of the City's net assets (\$2,290,060) reflects its cash and investment balances.

CITY OF SHOREACRES' NET ASSETS

	Governmen	ital Activities	Business-ty	pe Activities	Totals			
	2009	2008	2009	2008	2009	2008		
Current and other assets Capital assets Total assets	\$ 2,082,841 456,562 2,539,403	\$ 2,024,033 406,754 2,430,787	\$ 821,709 115,499 937,208	\$ 847,915 108,905 956,820	\$ 2,904,550 <u>572,061</u> <u>3,476,611</u>	\$ 2,871,948 515,659 3,387,607		
Long-term liabilities Other liabilities Total liabilities	36,844 134,651 171,495	34,062 <u>264,915</u> <u>298,977</u>	81,977 81,977	112,630 112,630	36,844 <u>216,628</u> <u>253,472</u>	34,062 <u>377,545</u> 411,607		
Net assets: Invested in capital assets, net of related debt Restricted Unrestricted	456,562 21,489 	406,754 9,022 	115,499 - - - 739,732	108,905 - - - 735,285	572,061 21,489 2,629,589	515,659 9,022 2,451,319		
Total net assets	<u>\$ 2,367,908</u>	\$ 2,131,810	<u>\$ 855,231</u>	<u>\$ 844,190</u>	<u>\$ 3,223,139</u>	\$ 2,976,000		

A portion of the City's net assets (\$21,489) represents resources that are subject to restriction on how they may be used. The remaining balance (\$2,629,589) of unrestricted net assets may be used to meet the City's ongoing obligation to citizens and creditors in accordance with the City's fund designation and fiscal policies.

Management's Discussion and Analysis For the Year Ended September 30, 2009

Analysis of the City's operations – The following table provides a summary of the City's operations for the year ended September 30, 2009.

CITY OF SHOREACRES' CHANGES IN NET ASSETS

	Governmental Activities			Business-type Activities				Totals				
		2009	-	2008		2009		2008		2009	2009 2008	
-												
Revenues:												
Program revenues:												
Charges for services	\$	542,841	\$	432,455	\$	448,161	\$	538,768	\$	991,002	\$	971,223
Operating grants												
and contributions		2,244,329		65,173		-		-		2,244,329		65,173
Capital grants												
and contributions		-		-		-		•		_		
General revenues:												
Property taxes		822,230		778,990		-		-		822,230		778,990
Sales taxes		47,072		68,789		-		-		47,072		68,789
Franchise taxes		57,323		75,599		-		-		57,323		75,599
Other taxes		2,650		3,363		-		-		2,650		3,363
Investment earnings		20,130		58,916		6,272		6,058		26,402		64,974
Miscellaneous		31,126		38,102		39,891		25,377		71,017		63,479
Transfers	-	63,229	(_	75,551)	(63,229)		75,551	_	-		-
Total revenues and transfers		3,830,930		1,445,836		431,095		645,754	_	4,262,025		2,091,590
Expenses:												
General government	:	2,661,280		474,525		-		_		2,661,280		474,525
Public safety		435,929		487,036		-		_		435,929		487,036
Public works		193,271		103,647		-		_		193,271		103,647
Judicial		166,374		186,467						166,374		186,467
Highways and streets		102,542		111,218						102,542		111,218
Culture and recreation		35,437		53,155		-		_		35,437		53,155
Water and sewer		_				420,054		446,291		420,054		446,291
Total expenses		3,594,833		1,416,048		420,054		446,291	_	4,014,887		1,862,339
Change in net assets		236,097		29,788		11,041		199,463		247,138		229,251
Net assets - beginning	2	2,131,811		2,102,023		844,190		644,727		2,976,001		2,746,750
Net assets - ending	\$2	2,367,908	\$	2,131,811	\$	855,231	\$	844,190	\$_	3,223,139	\$	2,976,001

Governmental activities increased net assets during the fiscal year by \$236,097. Grant revenue and general government expenditures were much larger than expected due to Hurricane IKE relief receipts and efforts.

Management's Discussion and Analysis For the Year Ended September 30, 2009

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

Governmental funds – The focus of the City of Shoreacres' governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City of Shoreacres' governmental fund reported an ending fund balance of \$1,880,389 of which \$1,858,900 constitutes unreserved fund balance.

General fund budgetary highlights – The City made no revisions to the original appropriations approved by the City Council.

Refer to the General Fund Statement of Revenue, Expenditures and Changes in Fund Balances – Budget and Actual on page 29 of this report for a detailed presentation of the actual General Fund operations compared to both the original and final budget for fiscal year 2009.

Proprietary funds – The City's proprietary fund statements beginning on page 15 of this report provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the major proprietary fund, the Water and Sewer Fund, were \$739,732. This fund experienced an increase in total net assets during 2009 of \$11,041.

CAPITAL ASSETS

The City of Shoreacres' investment in capital assets for its governmental and business-type activities as of September 30, 2009, amounts to \$572,061 (net of accumulated depreciation). This investment in capital assets includes land, buildings, machinery and equipment, water system, and sewer system. The significant change in Land value is due to the General Fund's purchase of Taylor Bayou Park at the beginning of fiscal year 2009.

CITY OF SHOREACRES' CAPITAL ASSETS AT YEAR-END

		Governmental Activities				Business-type Activities			Totals			
	_	2009		2008		2009		2008		2009		2008
Land	\$	175,164	\$	99,934	\$	7,839	\$	7,839	\$	183,003	\$	107,773
Land improvements		-		-		19,940		19,940		19,940		19,940
Leasehold improvements		56,297		56,297		-		-		56,297		56,297
Buildings and improvements		12,000		12,000		5,000		5,000		17,000		17,000
Vehicles and Equipment		199,160		214,168		21,642		5,840		220,802		220,008
Infrastructure		195,034		189,980		=		_		195,034		189,980
Water and wastewater distribution		-		-		300,059		300,059		300,059		300,059
Less: accumulated depreciation	(_	181,093)	(165,625)	_	238,981)		229,773)		420,074)	_	395,398)
Total capital assets, net	\$	456,562	\$	406,754	\$	115,499	\$	108,905	\$	572,061	\$	515,659

Management's Discussion and Analysis For the Year Ended September 30, 2009

DEBT ADMINISTRATION

At the end of the current fiscal year, the City of Shoreacres did not have any bonded debt or notes payable.

ECONOMIC FACTS

Hurricane Ike, the third costliest hurricane ever to hit the United States, made landfall just over 30 miles from the City of Shoreacres in Galveston, Texas on September 13, 2008. Right after the hurricane, the City estimated that 575 of its 650 homes had been flooded and were uninhabitable.

Although the city suffered significant public and private damage from Hurricane Ike, it occurred after the 2009 property tax rate was established for application to values rendered in January 2008 (prior to storm damage). Accordingly, the adverse financial impact of diminished property values due to storm damage fell outside the current fiscal year. Property tax collection, which is the city's primary governmental fund revenue source, was not significantly affected.

Extraordinary expenses incurred as a direct result of Hurricane Ike were offset by federal grants and emergency assistance funds. Additionally, large capital improvement projects budgeted for the current fiscal year were deferred reducing expenditures.

Despite catastrophic public and private property damage the city has maintained all services and governmental functions in support of recovery. An accelerated building permit program has allowed rapid repair and reconstruction of damaged residential structures and commercial facilities.

REQUESTS FOR INFORMATION

The financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the City's finances. If you have questions about this report or need any additional information, contact David Stall, City Administrator, at 601 Shoreacres Blvd, Shoreacres, TX 77571 or call (281) 471-2244.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET ASSETS

SEPTEMBER 30, 2009

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash	\$ 347,325	\$ 761,801	\$ 1,109,126
Investments	1,180,934	-	1,180,934
Receivables (net of allowances for uncollectibles):	, ,		, ,
Taxes	183,857	-	183,857
Accounts	111,426	86,041	197,467
Internal balances	26,133	(26,133)	-
Receivables from other governments	233,166	<u>-</u>	233,166
Capital assets:			
Land	175,164	7,839	183,003
Land improvements	-	19,940	19,940
Leasehold improvements	56,297	-	56,297
Buildings and improvements	12,000	5,000	17,000
Vehicles and equipment	199,160	21,642	220,802
Infrastructure	195,034	-	195,034
Water and wastewater distribution	-	300,059	300,059
Less: accumulated depreciation	(181,093)	(238,981)	(420,074)
Total capital assets	456,562	115,499	572,061
Total assets	2,539,403	937,208	3,476,611
LIABILITIES			
Accounts payable	50,513	15,291	65,804
Accrued liabilities	68,348	1,686	70,034
Customer deposits	-	65,000	65,000
Noncurrent liabilities:			
Due within one year	15,790	-	15,790
Due in more than one year	36,844		36,844
Total liabilities	171,495	81,977	253,472
NET ASSETS			
Invested in capital assets, net of related debt	456,562	115,499	572,061
Restricted for:			•
Other projects	21,489	-	21,489
Unrestricted	1,889,857	739,732	2,629,589
Total net assets	\$2,367,908	\$ 855,231	\$3,223,139

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2009

			Program Revenue					
					Operating			
D (* 10			harges for	Grants and				
Functions/Programs	Expenses		Services	. <u> </u>	ontributions			
Governmental activities:								
General government	\$ 2,661,280	\$	158,966	\$	2,243,249			
Public safety	435,929		-		1,080			
Public works	193,271		-		_			
Judicial	166,374		383,875		-			
Highways and streets	102,542		-		-			
Culture and recreation	35,437		-		-			
Total governmental activities	3,594,833		542,841		2,244,329			
Business-type activities:								
Water/sewer services	420,054		448,161		_			
Total business-type activities	420,054		448,161		-			
Total	\$4,014,887	\$	991,002	\$	2,244,329			
	General revenues	:						
	Taxes:							
	Property taxes, levied for general purposes							
	Sales taxes							
	Franchise taxe	S						
	Other taxes							
	Investment earn	ngs						
	Miscellaneous							
	Transfers							
	Total gener	al reven	ues and trans	sfers				
	Change in	net asse	ets					
	Net assets - beginn	ing						

The accompanying notes are an integral part of these financial statements.

Net assets - ending

Net (Expense) Revenue and Changes in Net Asset
--

G	overnmental Activities		siness-type Activities		Total
	1100111003		<u>territies</u>		Total
\$(259,065)	\$	-	\$(259,065)
(434,849)		-	(434,849)
(193,271)		-	(193,271)
	217,501		-	•	217,501
(102,542)		-	(102,542)
(35,437)			(35,437)
(807,663)		-	(807,663)
	-		28,107		28,107
	-		28,107		28,107
\$ <u>(</u>	807,663)	\$	28,107	\$ <u>(</u>	779,556)
\$	822,230	\$	-	\$	822,230
	47,072		-		47,072
	57,323		-		57,323
	2,650		-		2,650
	20,130		6,272		26,402
	31,126		39,891		71,017
	63,229	(63,229)		-
	1,043,760	(17,066)		1,026,694
	236,097		11,041		247,138
	2,131,811		844,190		2,976,001
\$	2,367,908	\$	855,231	\$	3,223,139

BALANCE SHEET

GOVERNMENTAL FUNDS

SEPTEMBER 30, 2009

		General
ASSETS		
Cash	\$	347,325
Investments	•	1,180,934
Taxes receivable, net		183,857
Due from other funds		26,133
Receivable from other governments		233,166
Fines receivables		111,426
Total assets		2,082,841
LIABILITIES AND FUND BALANCES		
Liabilities:		
Accounts payable		50,513
Accrued liabilities		68,348
Deferred revenue		83,591
Total liabilities		202,452
Fund balances:		
Reserved for:		
Other purposes		21,489
Unreserved		1,858,900
Total fund balances		1,880,389
Capital assets used in governmental activities are not financial resources and, therefore, are not		
reported in the funds.		456,562
Other long-term assets are not available to pay for current-period expenditures and, therefore, are		
deferred in the funds.		83,591
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in		
the funds.	(52,634)
Net assets of governmental activities	\$	2,367,908

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2009

	General
REVENUES	
Taxes:	
Property	\$ 815,794
Sales	47,072
Franchise	57,323
Other	2,650
Fines and fees	376,894
Intergovernmental	2,292,319
Lease and rental	7,619
Licenses and permits	105,395
Investment earnings	20,130
Miscellaneous	18,659
Total revenues	3,743,855
EXPENDITURES	
Current:	
General government	2,659,251
Judicial	166,252
Public safety	422,141
Public works	165,306
Highways and streets	99,094
Culture and recreation	28,217
Capital outlay	102,443
Total expenditures	3,642,704
EXCESS (DEFICIENCY) OF REVENUES	
OVER (UNDER) EXPENDITURES	101,151
OTHER FINANCING SOURCES AND USES	
Proceeds from insurance	12,467
Transfers in	281,380
Transfers out	(218,151)
Total other financing sources and uses	75,696
NET CHANGE IN FUND BALANCES	176,847
FUND BALANCES, BEGINNING	1,703,542
FUND BALANCES, ENDING	\$1,880,389

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2009

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances - total governmental funds	\$	176,847
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		49,808
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		13,417
Some expenses reported in the Statement of Activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds.	,	2.075)
	<u>(</u>	3,975)
Change in net assets of governmental activities	\$	236,09

STATEMENT OF NET ASSETS PROPRIETARY FUND SEPTEMBER 30, 2009

	Business-type Activities Enterprise Fund Water
	and Sewer
ASSETS	
Current assets:	
Cash	\$ 761,801
Accounts receivable, net	86,041
Total current assets	847,842
Non-current assets:	
Capital assets:	
Buildings and improvements	5,000
Vehicles and equipment	21,642
Water and wastewater distribution	300,059
Land improvements	19,940
Land	7,839
Less accumulated depreciation	(238,981)
Total non-current assets	115,499
Total assets	963,341
LIABILITIES	
Current liabilities:	
Accounts payable	15,291
Accrued liabilities	1,686
Due to other funds	26,133
Customer deposits	65,000
Total current liabilities	108,110
Total liabilities	108,110
NET ASSETS	
Invested in capital assets	115,499
Unrestricted	739,732
Total net assets	\$855,231

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND

FOR THE YEAR ENDED SEPTEMBER 30, 2009

	Business-type Activities Enterprise Fund Water and Sewer
OPERATING REVENUES	
Charges for sales and services:	
Water	\$ 211,781
Sewer	138,316
Sanitation	98,064
Total operating revenues	448,161
OPERATING EXPENSES	
Personnel services	144,580
Water services	95,873
Solid waste disposal	86,490
Recycling services	6,679
Materials and supplies	30,721
Maintenance	6,631
Fuel	4,366
Utilities	29,610
Depreciation	9,208
Other	5,896
Total operating expenses	420,054
OPERATING INCOME	28,107
NON-OPERATING REVENUES (EXPENSES)	
Investment income	6,272
Miscellaneous revenues	39,891
Total non-operating revenues (expenses)	46,163
TRANSFERS IN	218,151
TRANSFERS OUT	(281,380)
CHANGE IN NET ASSETS	11,041
TOTAL NET ASSETS, BEGINNING	844,190
TOTAL NET ASSETS, ENDING	\$855,231

STATEMENT OF CASH FLOWS

PROPRIETARY FUND

FOR THE YEAR ENDED SEPTEMBER 30, 2009

	Business-type Activities Enterprise Fund Water and Sewer
CASH FLOWS FROM OPERATING ACTIVITIES	
Cash received from customers	\$ 464,205
Cash payments to employees for services	(155,510)
Cash payments to suppliers for goods and services	(285,989)
Cash provided by operating activities	22,706
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Miscellaneous revenues	39,891
Transfers from other funds	218,151
Transfers to other funds	(281,380)
Cash used by noncapital financing activities	(23,338)
CASH FLOWS FROM CAPITAL	
AND RELATED FINANCING ACTIVITIES	
Acquisition and construction of capital assets	(15,802)
Cash used by capital and related financing activities	(15,802)
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest on investments	6,272
Cash provided by investing activities	6,272
NET DECREASE IN CASH AND CASH EQUIVALENTS	(10,162)
CASH, BEGINNING	771,963
CASH, ENDING	\$ 761,801
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES Operating income Adjustments to reconcile operating loss to	\$ 28,107
net cash provided by operating activities: Depreciation	9,208
Change in assets and liabilities:	10044
Decrease (increase) in accounts receivable	16,044
Increase (decrease) in accounts payable	(19,723)
Increase (decrease) in accrued liabilities	(10,930)
Total adjustments	(5,401)
Net cash provided by operating activities	\$22,706

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2009

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Shoreacres, Texas (the "City") was incorporated as a City in 1949 and is a General Law City with a Mayor and five Council members elected to two-year terms. City Hall acts as a courthouse, council chambers, meeting room, police station, and administrative building.

A. Reporting Entity

Generally accepted accounting principles require financial statements to present the government and its component units, entities for which the government is considered financially accountable. Examination of potential component units determined that none met the criteria necessary for inclusion in these financial statements.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e. the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government. Governmental activities, which normally are supported by taxes, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for Governmental Funds and Proprietary Funds. Major individual Governmental Funds and major individual Enterprise Funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the Proprietary Fund financial statements. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Governmental Fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, franchise taxes, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue is considered to be measurable and available only when cash is received by the City.

The City reports the following major Governmental Fund:

<u>General Fund</u> – The General Fund is the City's primary operating fund. It is used to account for all financial resources of the general government except those required to be accounted for in another fund.

The City reports the following major Proprietary Fund:

<u>Water/Sewer Fund</u> – The Water/Sewer Fund accounts for the operations of providing water, sewer, and waste management services to the residents of the City.

Private-sector standards of accounting and financial reporting issued prior to December 31, 1989, generally are followed in both the government-wide and Proprietary Fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

Governments also have the option of following subsequent private-sector guidance for their business-type activities and Enterprise Fund, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions and, (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, all general revenues include all taxes.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Proprietary Funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a Proprietary Fund's principal ongoing operations. The principal operating revenues of the Water/Sewer Fund are charges to customers for sales and services. The Water/Sewer Fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for the Enterprise Fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed. The City only uses restricted resources for their intended purpose.

D. Assets, Liabilities, and Net Assets or Equity

Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand and savings accounts, and certificates of deposits.

The short-term investments consist of deposits in the Texas Local Government Investment Pool (TexPool). In accordance with GASB Statement No. 31, the City reports all investments at fair value except for money market investments and "2a7-like pools." The City had no money market investments at year-end. Investment positions in external investment pools that are operated in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940, such as TexPool, Logic, and TexStar, are reported using the pools' share price.

The City has adopted a policy whereby investments are limited to the instruments listed below and as further described by the Public Funds Investment Act.

- a. Obligations of the United States Government, its agencies and instrumentalities, and government sponsoring enterprises, not to exceed two years to stated maturity, excluding collateralized mortgage obligations (CMOs).
- b. Full insured or collateralized certificates of deposit from a bank doing business in the State of Texas and under the terms of a written depository agreement with that bank, not to exceed two years to stated maturity.
- c. No-load, SEC registered money market funds, each approved specifically before use by the City.
- d. Constant dollar Texas Local Government Investment Pools as defined by Public Funds Investment Act.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Liabilities, and Net Assets or Equity (Continued)

Receivables and Payables

Activity between funds is reported as due to/from other funds. The outstanding balances between funds result mainly from (1) the arrangement whereby one cash account is used for payroll processing for all funds and, (2) in other cases the General Fund will pay an expenditure of the Water/Sewer Fund or vice versa. The balance in the due to/from other funds accounts is not expected to be paid back within one year.

All accounts receivable are shown net of an allowance for uncollectibles.

Capital Assets

Capital assets, which include buildings and improvements, machinery and equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The City chose not to report general infrastructure assets retroactively, as permitted by GASB Statement No. 34 for smaller governments. The City will prospectively report general infrastructure assets acquired or constructed after October 1, 2003, in the statement of net assets in the period they acquire or construct those assets.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset life are not capitalized.

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvements	10-30
Machinery and equipment	3-20
Water facilities	20-40
Vehicles	5
Infrastructure	20-30

Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change. Net assets restricted for other projects consist of insurance proceeds received but not expended.

2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgetary Information

Prior to the beginning of each fiscal year, the City Administrator submits to the City Council a proposed budget for the General Fund. The City Council uses this as a basis to formulate the operating budget for the upcoming year, which includes proposed expenditures and the means of financing those expenditures.

Public hearings are conducted at which all interested persons' comments concerning the budget are heard.

The budget is legally enacted by the City Council. Budgetary control is maintained at the fund level. All annual appropriations lapse at fiscal year-end.

3. DETAILED NOTES ON ALL FUNDS

Deposits

As of September 30, 2009, the city had the following investments:

	Fair Value	Weighted Average Maturity (Days)			
Investments - TexPool	1,180,934	42			
Total fair value	\$1,180,934				

Interest Rate Risk: To limit the City's exposure to interest rate risk and ensure liquidity, the City's investment policy requires that the City's investments be structured so that the maximum weighted average maturity of the overall portfolio may not exceed six months. Furthermore, the investment policy states the investment portfolio should be designed with the objective of attaining a market rate of return taking into account the City's risk constraints within State Statutes and the cash flow needs of the portfolio. "Market rate of return" may be defined as the average yield of the current six-month U.S. Treasury bill. Furthermore, the City has a diversification policy which includes diversification standards by security type and issuer.

Cash, Cash Equivalents, and Investments

Credit Risk: At year-end, balances in TexPool, a privately managed public funds investment pool, was rated AAAm by Standard & Poor's.

Custodial Credit Risk: The City of Shoreacres' financial instruments that are exposed to concentrations of credit risk consist primarily of cash and cash equivalents. The City deposits its cash with high credit quality institutions. However, at times, such instruments may be in excess of FDIC insurance limits. As of September 30, 2009, \$883,882 of the City's \$1,133,882 deposit balance was collateralized with securities held by the pledging financial institution. The remaining \$250,000 was covered by FDIC insurance.

Property Taxes

The appraisal of property within the City is the responsibility of the Harris County Appraisal District (the "District"). The District is required under the Property Tax Code to assess all property within the District on the basis of 100% of its appraised value and is prohibited from applying any assessment ratios. The value of property within the District must be reviewed every four years.

The City's property tax is levied each October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the City. The net assessed value upon which the fiscal 2009 levy was based was \$108,631,660.

Taxes are due by January 31 following the October 1 levy date. Current tax collections for the year ended September 30, 2009, were 94% of the tax levy.

Receivables

Receivables as of year-end for the City's individual major funds, including the applicable allowances for uncollectible accounts, are as follows:

	General	Utility	Total
Receivables:			
Taxes	\$ 188,394	\$ -	\$ 188,394
Water/Sewer usage	-	88,702	88,702
Fines	445,704	-	445,704
Gross receivables	634,098	88,702	722,800
Less: allowance for uncollectibles	(338,815)	(2,661)	(341,476)
Net total receivables	\$ 295,283	\$86,041	\$ 381,324

Governmental funds report deferred revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, deferred revenue not considered available and reported in the governmental funds of \$41,790 is related to property taxes receivable and \$28,384 is related to municipal court receivables.

Capital Assets

Capital asset activity for the year ended September 30, 2009, was as follows:

		Beginning	_		_			Ending
Consummental authorities		Balance	I1	ncreases	De	ecreases		Balance
Governmental activities: Capital assets, not being depreciated:								
Land	\$	99,934	\$	75,230	\$	_	\$	175,164
Total assets not being depreciated	Ψ	99,934	Ψ	75,230	Ψ	_	Ψ	175,164
Total assets not being depreciated			_	73,230	*******			175,104
Capital assets, being depreciated:								
Buildings and improvements		12,000		-		-		12,000
Parks		56,297		-		-		56,297
Vehicles and equipment		214,168		22,159	(37,167)		199,160
Infrastructure		189,980	**	5,054		-	_	195,034
Total capital assets being depreciated		472,445		27,213	(37,167)		536,825
Less accumulated depreciation:								
Buildings and improvements	(12,000)		-		_	(12,000)
Parks	ì	13,779)	(7,220)		-	(20,999)
Vehicles and equipment	(136,198)	(30,714)		35,131	ì	131,781)
Infrastructure	(3,648)	(12,665)		-	(16,313)
Total accumulated depreciation	(165,625)	(50,599)		35,131	(181,093)
Total capital assets being								
depreciated, net		306,820	(23,386)	(2,036)		205 470
depreciated, net	****	300,820		23,380)	7	2,030)	*	285,470
Governmental activities capital								
assets, net	\$	406,754	\$	51,844	\$ <u>(·</u>	2,036)	\$	456,562
Business-type activities:								
Capital assets, not being depreciated:								
Land	\$	7,839	\$	_	\$	-	\$	7,839
Total assets not being depreciated		7,839				_		7,839
								.,,000
Capital assets, being depreciated:								
Buildings and improvements		5,000		-		-		5,000
Land Improvements		19,940		-		-		19,940
Water facilities		300,059		-		-		300,059
Vehicles and equipment	****	5,840		15,802		-		21,642
Total capital assets being depreciated	_	330,839		15,802		-		346,641
Less accumulated depreciation:								
Buildings and improvements	(5,000)		-		-	(5,000)
Land Improvements	(1,633)	(1,329)			(2,962)
Water facilities	(222,490)	(5,383)		-	(227,873)
Vehicles and equipment	(650)	(2,496)			(3,146)
Total accumulated depreciation	(229,773)	(9,208)			(238,981)
Total capital assets being								
depreciated, net		101,066		6,594				107,660
Business-type activities capital								
assets, net	\$	108,905	\$	6,594	\$	_	\$	115,499
				0,071	***************************************		¥	***************************************
	10	ontinued	1 1					

Capital Assets (Continued)

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:

Public works	\$ 23,958
Public safety	13,926
Highways and streets	5,493
Culture and recreation	 7,220
Total depreciation expense - governmental activities	\$ 50,597

50,597

Employee Benefit Plan

The City provides pension benefits for all of its fulltime employees through a non-traditional. joint contributory, hybrid defined benefit plan in the statewide Texas Municipal Retirement System (TMRS), an agent multiple-employer public employee retirement system. The plan provisions that have been adopted by the city are within the options available in the governing state statutes of TMRS.

TMRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information (RSI) for TMRS; the report also provides detailed explanations of the contributions, benefits, and actuarial methods and assumptions used by the System. The report may be obtained by writing to TMRS, P. O. Box 149153, Austin, Texas, 78714-9153 or by calling 800-924-8677; in addition, the report is available on TMRS' website at www.TMRS.com.

Benefits depend upon the sum of the employee's contributions to the plan, with interest, and the City-financed monetary credits, with interest. At the date the plan began, the City granted monetary credits for service rendered before the plan began of a theoretical amount equal to two times what would have been contributed by the employee, with interest, prior to establishment of the plan. Monetary credits for service since the plan began are a percent (100%, 150%, or 200%) of the employee's accumulated contributions. In addition, the City can grant, as often as annually, another type of monetary credit referred to as an updated service credit which is a theoretical amount which, when added to the employee's accumulated contributions and the monetary credits for service since the plan began, would be the total monetary credits and employee contributions accumulated with interest if the current employee contribution rate and City matching percent had always been in existence and if the employee's salary had always been the average of his salary in the last three years that are one year before the effective date. At retirement, the benefit is calculated as if the sum of the employee's accumulated contributions with interest and the employer-financed monetary credits with interest were used to purchase an annuity.

Employee Benefit Plan (Continued)

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS and within the actuarial constraints also in the statutes. Plan provisions for the City were as follows:

Deposit Rate:

5%

Matching Ratio (City to Employee):

1.5 to 1

A member is vested after:

5 years

Members can retire at certain ages, based on the years of service with the City. The Service Retirement Eligibilities for the City are: 5 yrs/age 60, 20 yrs/any age.

Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Projected Unit Credit actuarial cost method. This rate consists of the normal cost contribution rate and the prior service contribution rate, which is calculated to be a level percent of payroll from year to year. The normal cost contribution rate finances the portion of an active member's projected benefit allocated annually; the prior service contribution rate amortizes the unfunded (overfunded) actuarial liability (asset) over the applicable period for that city. Both the normal cost and prior service contribution rates include recognition of the projected impact of annually repeating benefits, such as Updated Service Credits and Annuity Increases. The City contributes to the TMRS Plan at an actuarially determined rate. Both the employees and the City make contributions monthly. Since the City needs to know its contribution rate in advance for budgetary purposes, there is a one-year delay between the actuarial valuation that serves as the basis for the rate and the calendar year when the rate goes into effect, (i.e., December 31, 2008, valuation is effective for rates beginning January 2010).

Schedule of Actuarial Liabilities and Funding Progress

Actual valuation date	12	2/31/2008	13	2/31/2007	12	2/31/2006
Actuarial value of assets	\$	719,621	\$	645,468	\$	581,412
Actuarial accrued liability		890,121		771,037		567,887
Percent funded		80.8%		83.7%		102.4%
Unfunded (overfunded) actuarial accrued liability (UAAL)		170,500		125,569	(13,525)
Annual covered payroll		576,144		519,207		544,937
UAAL as a percentage of covered payroll		29.6%		24.2%	(2.5%)
Net pension obligation (NPO) at the beginning of period		-		-		-
Annual pension cost:						
Annual required contribution (ARC)		29,288		22,350		24,401
Contributions made		29,288		22,350		24,401
Increase in NPO		-	***************************************			-
NPO at the end of the period	\$	-	\$	•	\$	•

Employee Benefit Plan (Continued)

Actuarial Assumptions

Actuarial Cost Method - Projected Unit Credit
Amortization Method - Level Percent of Payroll
Remaining Amortization Period - 29 years - closed period

Asset Valuation Method - Amortized Cost (to accurately reflect the

requirements of GASB Statement No. 25,

paragraphs 36e and 138)

Investment Rate of Return - 7.5%

Projected Salary Increases - Varies by age and service

Includes Inflation at - 3.00% Cost-of-living Adjustments - 2.1%

Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other governments in Texas to form the Texas Municipal League Intergovernmental Risk Pool, a public entity risk pool currently operating as a common risk management and insurance program for liability, property, and workers' compensation coverage. The City pays a quarterly contribution to the pool for its insurance coverage. The agreement for formation of the Texas Municipal League Intergovernmental Risk Pool provides that the Pool will be self-sustaining through member contributions and will reinsure through commercial companies for claims in excess of specific limits.

The Texas Municipal League Intergovernmental Risk Pool has published its own financial report, which can be obtained by writing the Texas Municipal League Intergovernmental Risk Pool, 1821 Rutherford Lane, Austin, Texas 78754.

Pronouncements Issued, Not Yet Effective

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates in the future that may impact future financial presentations.

Management has not currently determined what, if any, effect implementation of the following statements may have on the financial statements of the City:

<u>Pronouncements Issued, Not Yet Effective</u> (Continued)

GASB Statement No. 51, "Accounting and Financial Reporting for Intangible Assets," issued June, 2007. Governments possess many different types of assets that may be considered intangible assets, including easements, water rights, timber rights, patents, trademarks, and computer software. Intangible assets, and more specifically easements, are referred to in the description of capital assets in GASB Statement No. 34, "Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments." This reference has created questions as to whether and when intangible assets should be considered capital assets for financial reporting purposes. An absence of sufficiently specific authoritative guidance that addresses these questions has resulted in inconsistencies in the accounting and financial reporting of intangible assets among state and local governments, particularly in the areas of recognition, initial measurement, and amortization. The objective of this Statement is to establish accounting and financial reporting requirements for intangible assets to reduce these inconsistencies, thereby enhancing the comparability of the accounting and financial reporting of such assets among state and local governments. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2009.

REQUIRED SUPPLEMENTARY INFORMATION

GENERAL FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

FOR THE YEAR ENDED SEPTEMBER 30, 2009

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES				
Taxes:				
Property	\$ 730,790	\$ 730,790	\$ 815,794	\$ 85,004
Sales	62,000	62,000	47,072	(14,928)
Franchise	74,000	74,000	57,323	(16,677)
Other	3,300	3,300	2,650	(650)
Fines and fees	461,600	461,600	376,894	(84,706)
Intergovernmental	1,100	1,100	2,292,319	2,291,219
Licenses and permits	10,000	10,000	105,395	95,395
Investment earnings	58,000	58,000	20,130	(37,870)
Miscellaneous	7,500	7,500	26,278	18,778
Total revenues	1,408,290	1,408,290	3,743,855	2,335,565
EXPENDITURES				
Current:				
General government	420,135	420,135	2,659,251	(2,239,116)
Judicial	219,897	219,897	166,252	53,645
Public safety	453,700	453,700	422,141	31,559
Public works	128,591	128,591	165,306	(36,715)
Highways and streets	104,116	104,116	99,094	5,022
Culture and recreation	65,009	65,009	28,217	36,792
Capital outlay	109,500	109,500	102,443	7,057
Total expenditures	1,500,948	1,500,948	3,642,704	(2,141,756)
EXCESS (DEFICIENCY) OF REVENUES				
OVER (UNDER) EXPENDITURES	(92,658)	(92,658)	101,151	193,809
OTHER FINANCING SOURCES (USES)				
Proceeds from insurance	-	-	12,467	12,467
Transfers in	34,474	34,474	281,380	246,906
Transfers out	-	-	(218,151)	(218,151)
Total other financing sources (uses)	34,474	34,474	75,696	41,222
NET CHANGE IN FUND BALANCE	(58,184)	(58,184)	176,847	235,031
FUND BALANCE, BEGINNING	1,703,542	1,703,542	1,703,542	_
FUND BALANCES, ENDING	\$_1,645,358	\$ <u>1,645,358</u>	\$_1,880,389	\$235,031

CITY OF SHOREACRES, TEXAS

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

YEAR ENDED SEPTEMBER 30, 2009

SUMMARY OF BUDGET AND BUDGETARY BASIS OF ACCOUNTING

The City Council follows these procedures in establishing the budgetary data reflected in the financial statements.

- 1. Prior to the beginning of each fiscal year, the City Council prepares a proposed budget for the fiscal year beginning on the following October 1. The proposed budget includes estimated revenue and proposed expenditures for the General and Water and Sewer Funds.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. The budget is legally adopted by the City Council.
- 4. The City Council can adjust the budget during formal City Council meetings.
- 5. Actual expenditures cannot exceed the legally adopted budget without an approved resolution by the City Council.
- 6. Appropriations lapse at year-end.
- 7. Budgets are adopted on a basis consistent with generally accepted accounting principles.





REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City of Council City of Shoreacres, Texas

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Shoreacres, Texas, as of and for the year ended September 30, 2009, which collectively comprise the City of Shoreacres, Texas' basic financial statements and have issued our report thereon August 2, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Shoreacres, Texas' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Shoreacres, Texas' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Shoreacres, Texas' internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City of Shoreacres, Texas' ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City of Shoreacres, Texas' financial statements that is more than inconsequential will not be prevented or detected by the City of Shoreacres, Texas' internal control. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs to be significant deficiencies in internal control over financial reporting, Items 2009-1 through 2009-5.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City of Shoreacres, Texas' internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies as described in the accompanying Schedule of Findings and Questioned Costs (Items 2009-1 through 2009-5). Furthermore, we consider items 2009-4 and 2009-5 to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Shoreacres, Texas' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

The City of Shoreacres' responses to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. We did not audit the City's responses and accordingly, we express no opining on it.

This report is intended solely for the information and use of management, City Council, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

August 2, 2010

Patilla, Brown & Hill LIP



REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Honorable Mayor and Members of the City of Council City of Shoreacres, Texas

Compliance

We have audited the compliance of the City of Shoreacres, Texas, with the types of compliance requirements described in the *U. S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to each of its major federal programs for the year ended September 30, 2009. The City of Shoreacres, Texas' major federal programs are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City of Shoreacres, Texas' management. Our responsibility is to express an opinion on the City of Shoreacres, Texas' compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments and Nonprofit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Shoreacres, Texas' compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City of Shoreacres, Texas' compliance with those requirements.

In our opinion, the City of Shoreacres, Texas, complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended September 30, 2009.

Internal Control Over Compliance

The management of the City of Shoreacres, Texas, is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City of Shoreacres, Texas' internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Shoreacres, Texas' internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, City Council, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

August 2, 2010

Patalla, Brown Hill, LP

CITY OF SHOREACRES TEXAS

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED SEPTEMBER 30, 2009

Federal Grantor/Pass-through Grantor/ Program Title	Federal CFDA Number	Pass-through Entity Identifying Number	Federal Expenditures
U. S. Department of Homeland Security			
Passed through Office of the Governor's			
Division of Emergency Management:			
Disaster Grants - Public Assistance	97.036	FEMA-1791-DR-TX	\$2,175,778
Total Passed through Office of the Governor's			
Division of Emergency Management			2,175,778
Total U. S. Department of Homeland Security			2,175,778
Total Expenditures of Federal Awards			\$2,175,778

CITY OF SHOREACRES, TEXAS

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

SEPTEMBER 30, 2009

1. BASIS OF ACCOUNTING

The Schedule of Expenditures of Federal Awards (the "Schedule") is prepared on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

2. REPORTING ENTITY

The City of Shoreacres, Texas (the City), for purposes of the Schedule of Expenditures of Federal Awards, includes all the funds of the primary government.

3. RELATIONSHIP TO FEDERAL FINANCIAL REPORTS

The information included in the Schedule may not fully agree with other federal award reports that the City submits to granting agencies because, among other reasons, the award reports may be prepared for a different fiscal period and may include cumulative (from prior years) data rather than data for the current year only.

CITY OF SHOREACRES, TEXAS

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED SEPTEMBER 30, 2009

Summary of Auditors' Results

Type of report on financial statements

Unqualified

Internal control over financial reporting:

Material weakness(es) identified?

Yes

Significant deficiencies identified that are not considered to be material weakness(es)?

Yes

Internal control over major programs:

Material weakness(es) identified?

No

Significant deficiencies identified that are not considered to be material weakness(es)?

None reported

Noncompliance which is material to the

basic financial statements

None

Type of report on compliance with major

programs

Unqualified

Findings and questioned costs for federal awards as defined in Section 501(a), OMB

Circular A-133 disclosed

No

Dollar threshold considered between Type A

and Type B federal programs

\$300,000

Low risk auditee statement

The City was not classified as a low-risk auditee in the context of OMB Circular A-133

Major federal programs

Public Assistance Grants, CFDA #97.036

Findings and Questioned Costs for Federal Awards

None

SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2009

Findings Relating to the Financial Statements Which
Are Required to be Reported in Accordance With
Generally Accepted Government Auditing Standards

Item 2009-1:

Condition: We noted that invoices are posted as of the invoice billing date rather

than the service date. In many instances, the invoice date corresponds to the month the service was performed. However, in some cases, the invoice date differs from the billing date which may cause a timing difference with regards to when expenditures are recorded versus when the work was performed. This is most relevant at year end

when expenditures may be charged to the wrong fiscal year.

<u>Effect</u>: Invoices posted as of the invoice date rather than the date of service

may cause a timing difference as to when expenditures are reported.

<u>Cause</u>: The City procedures do not include a review of invoices for the

service date versus the billing date to ensure recording of

expenditures in the proper period.

<u>Recommendation</u>: The City should incorporate procedures whereby the date of service is

used for posting transactions rather than the invoice billing date.

Management's Response: The City agrees this recommendation should be in place for full

accrual accounting and therefore plans to implement appropriate

procedures.

Contact Person Responsible

For Corrective Action: David Stall, City Administrator

Anticipated Completion

<u>Date</u>: As of July 1, 2010, the City had implemented procedures to enter

invoices as of the date work is completed rather than the billing date.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2009

Findings Relating to the Financial Statements Which

Are Required to be Reported in Accordance With

Generally Accepted Government Auditing Standards (Continued)

<u>Item 2009-2</u>

Condition: During the audit, we noted that no accruals were made at year end for

receivables or liabilities nor were general ledger balances reconciled to subsidiary ledgers (accounts payable, accounts receivable, capital

assets, etc)

Effect: Without the proper accrual of receivables and liabilities and

reconciliations to the subsidiary ledgers, revenues and expenditures

may be incorrectly posted or posted to the wrong period.

<u>Cause</u>: The City was operating on a modified cash basis prior to the need for

an audit and therefore did not post accruals for receivables or liabilities other than standard accounts payable at year end. This was operationally sufficient for many years but due to compliance

requirements the City must now report on a full accrual basis.

Recommendation: The City should create procedures to properly accrue receivables and

payables in order to ensure reporting of items in the proper fiscal period. Furthermore, the City should implement procedures to reconcile subsidiary ledgers to the general ledger on a monthly basis

and correct any variances in a timely manner.

Management's Response: The City has had no prior audit or financial reporting requirement to

bring forward the issue of year-end accruals and, therefore, has never made them. In addition, the City operated on a modified cash basis, and therefore did not have significant subsidiary ledgers with which to reconcile. Given the present compliance situation, the City will put in place procedures to assure the booking of receivables and payables

each year end and monthly reconciliations.

Contact Person Responsible

For Corrective Action: David Stall, City Administrator

Anticipated Completion

<u>Date:</u> Procedures to enter year end receivables and payables will be created

on or before October 1, 2010.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2009

Findings Relating to the Financial Statements Which Are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards (Continued)

Item 2009-3

<u>Compliance Requirement:</u> Properly maintain a list of capital assets and related depreciation.

<u>Criteria:</u> GASBS No. 34 requires retroactive reporting of general infrastructure

assets by phase 1 and phase 2 governments, and prospective reporting

upon implementation of GASBS No. 34.

<u>Condition</u>: No comprehensive list is maintained for capital assets purchased or

disposed of by the City, and donated infrastructure is not tracked.

Depreciation is not calculated for any asset.

Effect: The City did not have an updated listing of capital assets and

corresponding depreciation.

<u>Cause</u>: Until the audit began, the City had never created a specific listing of

capital assets and/or donated infrastructure. The City operated on a modified cash basis and while some assets such as vehicles were

tracked, a listing of all capital assets was not maintained.

Recommendation: The City compiled a complete listing of all purchased and donated

capital assets utilized by the City during the audit. The City should update the list accordingly as assets are purchased and disposed of,

and depreciation should be calculated on applicable assets.

Management's Response: The City of Shoreacres changed Administrators in 2005. No

infrastructure or capital asset records were kept or left when David Stall, the current City Administrator was brought on. As the majority of roads, bridges, streets, etc. were donated to Shoreacres by Harris County, there was never any cash impact to the City who has operated/ reported on a modified cash basis heretofore. The City compiled a listing of capital assets through FY 2008 during the audit

and plans to maintain it going forward.

Contact Person Responsible

For Corrective Action: David Stall, City Administrator

Anticipated Completion

<u>Date</u>: As of July 1, 2010, the City had compiled a list of all assets.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2009

Findings Relating to the Financial Statements Which
Are Required to be Reported in Accordance With
Generally Accepted Government Auditing Standards (Continued)

Item 2009-4

Condition: The City has limited staff and therefore in some instances does not

have proper segregation of duties. This is especially relevant with respect to the City secretary who receives and posts municipal court receipts and the City administrator who has recording abilities,

authorization abilities and custody over cash.

Effect: Without proper segregation of duties, the City is increasing its exposure

to fraud risk.

<u>Cause</u>: The City lacks proper segregation of duties to mitigate fraud risk.

Recommendation: The City should implement controls in order to circumvent fraud

through not only the proper segregation of duties but through the use of other detection and prevention mechanisms such as reconciliations

and checks and balances by unrelated staff.

Management's Response: Currently, there are only 4 office staff so, if one is sick or on vacation,

the others must have the ability to perform sensitive tasks such as enter payroll and/or handle cash. There are mitigating factors present such as control/batch totals and comparisons. The City's procedures will be reviewed to determine what improvements can be considered

in segregating custodial, recording and authorizing activities.

Contact Person Responsible

For Corrective Action: David Stall, City Administrator

Anticipated Completion

<u>Date</u>: The City will conduct a review of its procedures on or before October

1, 2010.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2009

Findings Relating to the Financial Statements Which
Are Required to be Reported in Accordance With
Generally Accepted Government Auditing Standards (Continued)

Item 2009-5:

Condition: Bank reconciliations were not prepared by the City as of year-end

2008 but were completed prior to the start of the audit. Based on this issue, it was noted that controls leading to accurate and timely financial information were not in place and functioning properly.

Effect: Without reconciliations being performed on City bank accounts and

financial systems, the risk of material errors greatly increases. A weak system of internal controls over financial reporting increases the risk that inaccurate financial statements and information is being used by

the City.

<u>Cause</u>: The City was previously unable to account for payroll in its general

ledger system because it was kept in a separate software file. City staff did not have the technical knowledge to combine the software files and therefore to reconcile the general ledger bank accounts without the payroll data as all paychecks and related taxes are paid

out of the General Fund checking account.

Recommendation: The City should have a set of procedures that dictates deadlines and

processes over the reconciliation process and interim financial information. These procedures should create an environment for

timely completion of various City processes.

Management's Response: The City retained the services of a CPA to consolidate general ledger

and payroll software so that monthly bank reconciliations could be performed. Previously, payroll and the general ledger were kept separately making the reconciliation of the bank account which handles the flow of payroll difficult. Now that the files are consolidated, the City will create procedures to include monthly bank

reconciliations.

Contact Person Responsible

For Corrective Action: David Stall, City Administrator

Anticipated Completion

<u>Date</u>: The City anticipates being current with all 2009-2010 bank

reconciliations on or before October 1, 2010.